Message Text

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CONFIDENTIAL SANTIAGO 7024

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SUBJ: PRESIDENTIAL DIRECTIVE ON NARCOTICS CONTROL ACTIVITIES

FROM THE AMBASSADOR TO THE SECRETARY

REF: STATE 233134

- 1. SUMMARY. AS REQUESTED IN YOUR MESSAGE I HAVE REVIEWED THE ACTIVITIES OF THIS MISSION IN SUPPORT OF THE DRUG PROGRAM AND AM PLEASED TO BE ABLE TO REPORT THAT PROGRESS TOWARD OUR GOALS IN CHILE IN THIS AREA HAS BEEN VERY MARKED IN THE LAST 14 MONTHS. THE PRESENT GOVERNMENT OF CHILE HAS COMMITTED ITSELF TO THE ERADICATION OF THE ILLEGAL NARCOTIS TRAFFIC BOTH WITHIN CHILE AND TO THE UNITED STATES, AND HAS COOPERATED EFFECTIVELY AND ENTHUSIASTICALLY WITH US IN SIGNIFICANTLY REDUCING TRAFFIC. CHILE ITSELF IS NOT A PRODUCER OF NARCOTICS, AND ITS OWN RELATIVELY MINOR INTERNAL DRUG ABUSE PROBLEM HAS RECEIVED APPROPRIATE ATTENTION FRO THE GOC. WE BELIEVE THE NARCOTICS PROGRAM PRESENTLY BEING CARRIED OUT IN CHILE IS APPROPRIATE IN THE CIRCUMSTANCES, AND THAT SUCH MINOR PROBLEMS AS EXIST ARE UNDER ATTACK AND SOLUBLE. END SUMMARY.
- 2. THIS MISSION HAS REPORTED EXTENSIVELY AND IN DETAIL IN THE CONFIDENTIAL

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PAST YEAR ON THE NARCOTICS SITUATION IN CHILE AND ON MISSION

NARCOTICS PROGRAMS. (THESE REPORTS INCLUDE NARCOTICS CONTROL ACTION PLAN IN A-23 DTD JAN 23, 1974; NARCOTICS CONTROL REPORT A-142 DTD JULY 16, 1974; AND FISCAL YEAR 1976 PROGRAM IN A-163 DTD AUG 30, 1974) ALL OF OUR REPORTS HAVE NOTED HIGH PRIORITY GIVEN BY GOC TO ATTACK ON NARCOTICS TRADE, BOTH DOMESTIC AND EX-PORT. GOC HAS COMMITTED EXTRAORDINARY AMOUNT OF ATTENTION, RE-SOURCES AND PUBLICITY TO PROGRAM, GIVEN ITS PREOCCUPATION WITH SERIOUS POLITICAL AND ECONOMIC DIFFICULTIES OF COUNTRY. OUR VERY EFFECTIVE DEA REPRESENTATION IN MISSION HAS RECEIVED FULLEST CO-OPERATION FROM GOC AGENCIES AND OFFICIALS CONCERNED WITH NARCOTICS PROBLEM AND HAS CONTRIBUTED IN OUTSTANDING MANNER TO JOINT GOC-USG SUCCESSES AGAINST NARCOTICS TRAFFIC. BEST EVIDENCE OF GOC CO-OPERATION AND EFFECTIVENESS OF DEA OFFICERS HERE IS PRESENCE IN US CUSTODY OF SOME 20 MAJOR DRUG TRAFFICKERS EXPELLED BY GOC FROM CHILE AT OUR REQUEST. WE ESTIMATE DRUG TRAFFIC (PRIMARILY COCAINE) FROM CHILE TO US HAS BEEN CUT SEVERELY IN THIS CAMPAIGN.

- 3. GOC HAS ALSO RECOGNIZED THAT NARCOTICS PROBLEM IS NOT SOLELY A MATTER OF US CONCERN AND HAS FOCUSED ATTENTION ON DOMESTIC DRUG USE. THIS REMAINS RELATIVELY MINOR PROBLEM INVOLVING MARIJUANA AND THE VARIOUS "PILLS" RATHER THAN HARD DRUGS, BUT GOC IS ALERT TO IT. MISSION HAS MADE CLEAR TO GOC THAT USG IS PREPARED TO ASSIST TO EXTENT POSSIBLE AS GOC FORMULATES CONCERETE PLANS AND NEEDS. CHILEAN PUBLIC OPINION IS AWARE OF NARCOTICS PROBLEM AND FAVORS ITS CONTROL. MISSION HAS NOT PROGRAMMED NARCOTICS INFORMATION EFFORT IN VIEW OF FULLY SATISFACTORY GOC AND CHILEAN PUBLIC ATTITUDES.
- 4. PROBLEMS HAVE BEEN RELATIVELY MINOR. ON CHILEAN SIDE THERE HAS BEEN NEED FOR DESIGNATION OF BUDGET RESOURCES SPECIFICALLY FOR NARCOTICS ENFORCEMENT PURPOSES RATHER THAN LUMPING NARCOTICS EFFORT INTO GENERAL POLICE BUDGET. ALSO, THE TWO MAJOR CHILEAN POLICE AGENCIES INVOLVED IN NARCOTICS ENFORCEMENT HAVE NOT CO-OPERATED WELL TOGETHER. UNOFFICIAL MEDIATION AND COORDINATION OF MISSION'S DEA OFFICE HAS GREATLY REDUCED NEGATIVE IMPACT OF THIS PROBLEM, AND GOC NOW HAS UNDER ACTIVE CONSIDERATION CREATION OF SINGLE UNIFIED ENFORCEMENT AGENCY SIMILAR TO DEA. WE BELIEVE CREATION OF SUCH A UNIT IS AN EXCELLENT IDEA AND WOULD FURTHER IMPROVE ALREADY VERY EFFECTIVE CHILEAN ENFORCEMENT EFFORT. REPORT ON CHILEAN CONCEPT IS BEING MADE TO DEA REGIONAL OFFICE IN CONFIDENTIAL

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CARACAS THROUGH DEA CHANNELS.

5. PROBLEMS ON US SIDE HAVE CAUSED SOME DIFFICULTY AND EVEN OCCASIONAL EMBARRASSMENT. TWO DEA OFFICERS ASSIGNED TO SANTIAGO HAVE BARELY BEEN ABLE HANDLE HEAVY WORKLOAD AND RESPOND TO DEMANDS FOR ADVICE, LEADERSHIP, AND COORDINATION FROM CHILEAN AGENCIES, DESPITE DEDICATED EFFORT IN DIPLOMATICALLY SENSITIVE AND SOMETIMES PHYSICALLY DANGEROUS CAMPAIGN AGAINST DRUGS. PRO-

GRAMMED ASSIGNMENT DURING FY-1975 OF MORE DEA PERSONNEL IS WELCOMED BY MISSION AND PROMISES EVEN MORE EFFECTIVE COOPERATION WITH GOC AGENCIES.

6. GOC EXPULSION OF MANY OF MOST NOTORIOUS TRAFFICKERS, INCLUD-ING CHILEAN NATIONALS, INTO US CUSTODY AND AT US REQUEST, SHOWS EXTRAORDINARY GOOD WILL OF GOC. SUCH EXPULSIONS HAVE PERMITTED US TO BYPASS COMPLICATED AND TIME-CONSUMING EXTRADITION PROCESS AT SOME COST TO GOC IN TERMS OF CHILEAN LEGAL TRADITIONS AND POTENTIAL PUBLIC RELATIONS PROBLEMS WITH ITS OWN PEOPLE. WE RE-ALIZE THAT THE MANY OFFICIALS INVOLVED IN PROCESSING THESE CASES IN THE UNITED STATES ARE WORKING UNDER GREAT PRESSURE AND, OF COURSE, HAVE TO COMPLY WITH REVLEVANT US LEGAL PROCEDURES. I WOULD ONLY ASK THAT THE POLITICAL SENSITIVITIES OF GOC BE KEPT IN MIND TO EXTENT POSSIBLE IN WORKING ON THESE CASES. IN ORDER TO AVOID DAMAGE TO OUR OVERALL RELATIONS WITH CHILE, AND AVOID OF-FENDING THE VERY CHILEAN OFFICIALS WHO HAVE COOPERATED MOST EFFECTIVELY WITH US IN CAMPAIGN AGAINST TRAFFICKERS. RECENT, WELL PUBLICIZED CASE OF MISTAKEN IDENTITY IN REQUEST FOR EX-PULSION MADE TO GOC ("CHINO CHOY"), AND SUBSEQUENT EVENTS, HAVE NOW PASSED WITHOUT DAMAGING OUR RELATIONSHIP, BUT IT WAS BITTERLY RESENTED HER AT THE TIME.

7. IN SUMMARY, I BELIEVE THAT US NARCOTICS EFFORTS IN CHILE ARE APPROPRIATE, ECONOMICAL IN USE OF RESOURCES, AND NOTABLY SUCCESSFUL.

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